

## Municipal Employees' Retirement System of Michigan

Annual Actuarial Valuation Report December 31, 2022 - Lake Orion, Vlg of (6318)





Spring 2023

Lake Orion, Vlg of

In care of: Municipal Employees' Retirement System of Michigan 1134 Municipal Way Lansing, Michigan 48917

This report presents the results of the Annual Actuarial Valuation, prepared for Lake Orion, Vlg of (6318) as of December 31, 2022. The report includes the determination of liabilities and contribution rates resulting from the participation in the Municipal Employees' Retirement System of Michigan ("MERS"). This report contains the minimum actuarially determined contribution requirement, in alignment with the MERS Plan Document, Actuarial Policy, the Michigan Constitution, and governing statutes. Lake Orion, Vlg of is responsible for the employer contributions needed to provide MERS benefits for its employees and former employees.

The purposes of this valuation are to:

- Measure funding progress as of December 31, 2022,
- Establish contribution requirements for the fiscal year beginning July 1, 2024,
- Provide information regarding the identification and assessment of risk,
- Provide actuarial information in connection with applicable Governmental Accounting Standards Board (GASB) statements, and
- Provide information to assist the local unit of government with state reporting requirements.

This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

The findings in this report are based on data and other information through December 31, 2022. The valuation was based upon information furnished by MERS concerning Retirement System benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal reasonability and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MERS.

The Municipal Employees' Retirement Act, PA 427 of 1984 and the MERS' Plan Document Article VI Sec. 71 (1)(d), provides the MERS Board with the authority to set actuarial assumptions and methods after consultation with the actuary. As the fiduciary of the plan, the MERS Retirement Board sets certain assumptions for funding and GASB purposes. These assumptions are reviewed regularly through a comprehensive study, most recently in the Fall of 2021. The MERS Retirement Board adopted a Dedicated Gains Policy at the February 17, 2022 Board meeting. The Dedicated Gains Policy automatically reduces the assumed rate of investment return in conjunction with recognizing excess investment gains to mitigate the impact on employer contributions the first year. The policy was effective with the December 31, 2021 annual actuarial valuation.

The Michigan Department of Treasury provides required assumptions to be used for purposes of Public Act 202 reporting. These assumptions are for reporting purposes only and do not impact required contributions. Please refer to the State Reporting page found at the end of this report for information for this filing.

For a full list of all the assumptions used, please refer to the division-specific assumptions described in table(s) in this report, and to the Appendix on the MERS website at:

https://www.mersofmich.com/Portals/0/Assets/Resources/AAV-Appendix/MERS-2022AnnualActuarialValuation-Appendix.pdf

The actuarial assumptions used for this valuation, including the assumed rate of investment return, are reasonable for purposes of the measurement.

This report reflects the impact of COVID-19 experience through December 31, 2022. At this time, no future assumptions have been adjusted as a result of COVID-19. Actual future experience will be reflected in each subsequent annual valuation, as experience emerges.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge, the information contained in this report is accurate and fairly presents the actuarial position of Lake Orion, Vlg of as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board, and with applicable statutes.

Rebecca L. Stouffer, Mark Buis, Kurt Dosson, and Shana M. Neeson are members of the American Academy of Actuaries. These actuaries meet the Academy's Qualification Standards to render the actuarial opinions contained herein. The signing actuaries are independent of the plan sponsor. GRS maintains independent consulting agreements with certain local units of government for services unrelated to the actuarial consulting services provided in this report.



The Retirement Board of the Municipal Employees' Retirement System of Michigan confirms that the System provides for payment of the required employer contribution as described in Section 20m of Act No. 314 of 1965 (MCL 38.1140m).

This information is purely actuarial in nature. It is not intended to serve as a substitute for legal, accounting, or investment advice.

This report was prepared at the request of the MERS Retirement Board and may be provided only in its entirety by the municipality to other interested parties (MERS customarily provides the full report on request to associated third parties such as the auditor for the municipality). GRS is not responsible for the consequences of any unauthorized use. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results, associated with the benefits described in this report, for purposes other than those identified above may be significantly different.

If you have reason to believe that the plan provisions are incorrectly described, that important plan provisions relevant to this valuation are not described, that conditions have changed since the calculations were made, that the information provided in this report is inaccurate or is in anyway incomplete, or if you need further information in order to make an informed decision on the subject matter in this report, please contact your Regional Manager at 1.800.767.MERS (6377).

Sincerely, Gabriel, Roeder, Smith & Company

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## **Executive Summary**

#### **Funded Ratio**

The funded ratio of a plan is the percentage of the dollar value of the actuarial accrued liability that is covered by the actuarial value of assets. While the funded ratio may be a useful plan measurement, understanding a plan's funding trend may be more important than a particular point in time. Refer to Table 7 to find a history of this information.

	12/31/2022	12/31/2021
Funded Ratio*	69%	69%

<sup>\*</sup> Reflects assets from Surplus divisions, if any.

Throughout this report are references to valuation results generated prior to the 2018 valuation date. Results prior to 2018 were received directly from the prior actuary or extracted from the previous valuation system by MERS's technology service provider.



#### **Required Employer Contributions**

Your required employer contributions are shown in the following table. Employee contributions, if any, are in addition to the employer contributions.

Effective with the December 31, 2021 valuation, the MERS Retirement Board adopted a Dedicated Gains Policy which allows for recognition of asset gains in excess of a set threshold in combination with lowering the assumed rate of investment return. Effective with the 2020 and 2019 valuations respectively, the MERS Retirement Board adopted updated demographic and economic assumptions. The combined impact of the prior 2020 and 2019 demographic and economic assumption changes may be phased in. This valuation reflects the last year of phase-in. The combined impact of the past economic and demographic changes will be fully reflected in the 2023 annual actuarial valuation.

By default, MERS will invoice you based on the amount in the "No Phase-in" columns. This amount will be considered the minimum required contribution unless you request to be billed the "Phase-in" rates. If you wish to be billed using the phased-in rates, please contact MERS, at which point the alternate minimum required contribution will be the amount in the "Phase-in" columns.

		Percentage	of Payroll	Monthly \$ Based on Projected Payroll										
	Phase-in	No Phase-in	Phase-in	No Phase-in	F	Phase-in		o Phase-in	Phase-in		No Phase-in			
Valuation Date:	12/31/2022	12/31/2022	12/31/2021	12/31/2021	12	12/31/2022		12/31/2022		2/31/2022	12/31/2021		12/31/2021	
	July 1,	July 1,	July 1,	July 1,		July 1,		July 1,	July 1,		July 1,			
Fiscal Year Beginning:	2024	2024	2023	2023		2024		2024 2023		2023		2023		
Division														
01 - DPW	-	-	-	-	\$	11,314	\$	11,625	\$	10,276	\$	10,898		
02 - Plc/Disp	-	-	-	-		991		1,036		1,997		2,087		
10 - Non Union	-	-	-	-		7,470		7,635		6,654		6,984		
20 - Police Un	1	-	1	-		3,416		3,759		2,472		3,158		
Total Municipality -														
<b>Estimated Monthly Contribution</b>					\$	23,191	\$	24,055	\$	21,399	\$	23,127		
Total Municipality -														
Estimated Annual Contribution					\$	278,292	\$	288,660	\$	256,788	\$	277,524		

#### Employee contribution rates:

		Employee Contribution Rate							
	Valuation Date:	12/31/2022	12/31/2021						
Division									
01 - DPW		5.00%	5.00%						
02 - Plc/Disp		5.00%	5.00%						
10 - Non Union		5.00%	5.00%						
20 - Police Un		5.00%	5.00%						

The employer may contribute more than the minimum required contributions, as these additional contributions will earn investment income and may result in lower future contribution requirements. Employers making contributions in excess of the minimum requirements may elect to apply the excess contribution immediately to a particular division, or segregate the excess into one or more "Surplus" divisions. An election in the first case would immediately reduce any unfunded accrued liability and lower the amortization payments throughout the remaining amortization period. An election to set up one or more Surplus divisions would not immediately lower future contributions, however the assets from the Surplus division(s) could be transferred to an unfunded division in the future to reduce the unfunded liability in future years, or to be used to pay all or a portion of the minimum required contribution in a future year. For purposes of this report, the assets in any Surplus division have been included in the municipality's total assets, unfunded accrued liability, and funded status; however, these assets are not used in calculating the minimum required contribution.



MERS strongly encourages employers to contribute more than the minimum contribution shown above. With the implemented Dedicated Gains policy, market gains and losses will continue to be smoothed over five years; however, since excess returns are used to lower the investment assumption, there will be fewer gains to smooth in down markets. Having additional funds in Surplus divisions will assist plans with navigating any market volatility.

#### How and Why Do These Numbers Change?

In a defined benefit plan, contributions vary from one annual actuarial valuation to the next as a result of the following:

- Changes in benefit provisions (see Table 2),
- Changes in actuarial assumptions and methods (see the Appendix), and
- Experience of the plan (investment experience and demographic experience); this is the difference between actual experience of the plan and the actuarial assumptions.

These impacts are reflected in various tables in the report. For more information, please contact your Regional Manager.

#### **Comments on Investment Rate of Return Assumption**

A defined benefit plan is funded by employer contributions, participant contributions, and investment earnings. Investment earnings have historically provided a significant portion of the funding. The larger the share of benefits being provided from investment returns, the smaller the required contributions, and vice versa. Determining the contributions required to prefund the promised retirement benefits requires an assumption of what investment earnings are expected to add to the fund over a long period of time. This is called the **Investment Return Assumption**.

The MERS Investment Return Assumption is **7.00%** per year. This, along with all of our other actuarial assumptions, is reviewed at least every five years in an Experience Study that compares the assumptions used against actual experience and recommends adjustments if necessary. If your municipality would like to explore contributions at lower assumed investment return assumptions, please review the "What If" projection scenarios later in this report.

#### **Assumption and Method Change in 2022**

Effective February 17, 2022, the MERS Retirement Board adopted a dedicated gains policy that automatically lowers the assumed rate of investment return by using excess asset gains to mitigate large increases in required contributions to the Plan. Full details of this dedicated gains policy are available in the Actuarial Policy found on the MERS website. Some goals of the dedicated gains policy are to:

- Provide a systematic approach to lower the assumed rate of investment return between experience studies, and
- Use excess gains to cover both the increase in normal cost and any increase in UAL payment the first contribution year after application (i.e., minimize the first-year impact (i.e., increase) in employer contributions).

The dedicated gains policy was implemented with the December 31, 2021 annual actuarial valuation and was reflected in the computed employer contribution amounts beginning in fiscal year 2023.



Investment performance measured for the one-year period ending December 31, 2022 did not result in excess gains for use in lowering the assumed rate of investment return. As a result, this assumption remains at 7.00%.

Furthermore, there were no other assumption or method changes in 2022.

#### **Protecting MI Pension Grant Program**

On July 1, 2022, Michigan lawmakers passed the state budget for the 2022-23 fiscal year. As a part of the budget, \$750 million was earmarked for underfunded municipal pension plans in counties, cities, townships, villages and road commissions across the state. Known as the *Protecting MI Pension Grant Program*, the legislation is designed to support municipal plans that are under 60% funded.

As of the valuation date the amount of funds and list of grant recipients is not yet known. Any funds received by municipalities will be considered in a future valuation.

#### **Comments on Asset Smoothing**

To avoid dramatic spikes and dips in annual contribution requirements due to short-term fluctuations in asset markets, MERS applies a technique called **asset smoothing**. This spreads out each year's investment gains or losses over the prior year and the following four years. After initial application of asset smoothing, remaining excess market gains are used to buy down the assumed rate of investment return and increase the level of valuation assets, to the extent allowed by the dedicated gains policy. This smoothing method is used to determine your actuarial value of assets (valuation assets), which is then used to determine both your funded ratio and your required contributions. **The (smoothed) actuarial rate of return for 2022 was 3.51%, while the actual market rate of return was (10.61%).** To see historical details of the market rate of return compared to the smoothed actuarial rate of return, refer to this report's Appendix or view the "How Smoothing Works" video on the Defined Benefit resource page of the MERS website.

As of December 31, 2022, the actuarial value of assets is 116% of market value due to asset smoothing. This means that there are deferred investment losses, which will put upward pressure on contributions in the short term.

If the December 31, 2022 valuation results were based on market value instead of actuarial value:

- The funded percent of your entire municipality would be 60% (instead of 69%); and
- Your total employer contribution requirement for the fiscal year starting July 1, 2024 would be \$347,376 (instead of \$288,660).

## Alternate Scenarios to Estimate the Potential Volatility of Results ("What If Scenarios")

The calculations in this report are based on assumptions about long-term economic and demographic behavior. These assumptions will never materialize in a given year, except by coincidence. Therefore, the results will vary from one year to the next. The volatility of the results depends upon the characteristics of the plan. For example:

- Open divisions that have substantial assets compared to their active employee payroll will have more volatile employer contribution rates due to investment return fluctuations.
- Open divisions that have substantial accrued liability compared to their active employee payroll will have more volatile employer contribution rates due to demographic experience fluctuations.



- Small divisions will have more volatile contribution patterns than larger divisions because statistical fluctuations are relatively larger among small populations.
- Shorter amortization periods result in more volatile contribution patterns.

Many assumptions are important in determining the required employer contributions. In the following table, we show the impact of varying the Investment Return assumption. Lower investment returns would generally result in higher required employer contributions, and vice versa. The three economic scenarios below provide a quantitative risk assessment for the impact of investment returns on the plan's projected financial condition for funding purposes.

The relative impact of the economic scenarios below will vary from year to year, as the participant demographics change. The impact of each scenario should be analyzed for a given year, not from year to year. The results in the table are based on the December 31, 2022 valuation and are for the municipality in total, not by division. These results do not reflect a phase-in of the impact of the actuarial assumptions updated in the 2020 and 2019 valuations. There is no phase-in of dedicated gains.

It is important to note that calculations in this report are mathematical estimates based upon assumptions regarding future events, which may or may not materialize. Actuarial calculations can and do vary from one valuation to the next, sometimes significantly depending on the group's size. Projections are not predictions. Future valuations will be based on actual future experience.

12/31/2022 Valuation Results	Lower Future Annual Returns		Lower Future Annual Returns	Valuation Assumptions
Investment Return Assumption	5.00%		6.00%	7.00%
Accrued Liability	\$	5,485,322	\$ 5,017,190	\$ 4,614,175
Valuation Assets <sup>1</sup>	\$	3,192,218	\$ 3,192,218	\$ 3,192,218
Unfunded Accrued Liability	\$	2,293,104	\$ 1,824,972	\$ 1,421,957
Funded Ratio		58%	64%	69%
Monthly Normal Cost	\$	1,956	\$ 1,422	\$ 1,011
Monthly Amortization Payment	\$	30,438	\$ 26,655	\$ 23,044
Total Employer Contribution <sup>2</sup>	\$	32,394	\$ 28,077	\$ 24,055

<sup>&</sup>lt;sup>1</sup> The Valuation Assets include assets from Surplus divisions, if any.

#### **Projection Scenarios**

The next two pages show projections of the plan's funded ratio and computed employer contributions under the actuarial assumptions used in the valuation and alternate economic assumption scenarios. All three projections account for the past investment experience that will continue to affect the actuarial rate of return in the short term.

The 7.00% scenario provides an estimate of computed employer contributions based on current actuarial assumptions, and a projected 7.00% market return. The other two scenarios may be useful if the municipality chooses to budget more conservatively and make contributions in addition to the minimum requirements. The 6.00% and 5.00% projection scenarios provide an indication of the potential required employer contribution if



<sup>&</sup>lt;sup>2</sup> If assets exceed accrued liabilities for a division, the division may have an overfunding credit to reduce the division's employer contribution requirement. If the overfunding credit is larger than the normal cost, the division's full credit is included in the municipality's amortization payment above but the division's total contribution requirement is zero. This can cause the displayed normal cost and amortization payment to not add up to the displayed total employer contribution.

these assumptions were met over the long term.

Please note that one or more of your divisions trigger the 3 times benefit payout minimum contribution requirement during the projection period (see table following the projections and the graphs). This contribution requirement was designed so that a plan does not run out of money. This means that if assets in the plan are not enough to pay 3 years of benefit payouts, a minimum contribution is required to raise the level of the assets to be equal to at least 3 years of benefit payments. See the Appendix on MERS' website for a full description of this contribution requirement.

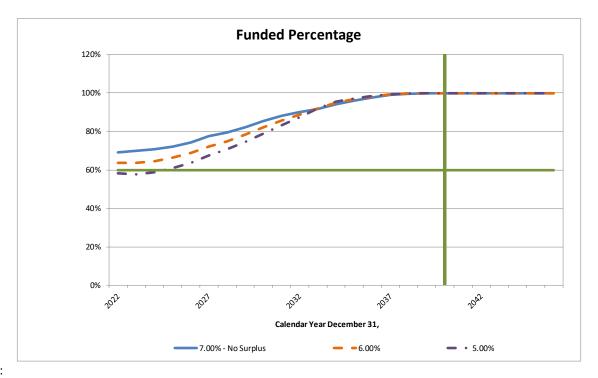
Valuation	Fiscal Year	Actuarial				Estimated Annual		
Year Ending	Beginning	Accrued		Valuation	Funded	Employer		
12/31	7/1	Liability		Assets <sup>2</sup>	Percentage	Contribution <sup>3</sup>		
7.00% <sup>1</sup> - NC	PHASE-IN							
2022	2024	\$ 4,614,175	\$	3,192,218	69%	\$	288,660	
2023	2025	\$ 4,540,000	\$	3,170,000	70%	\$	313,000	
2024	2026	\$ 4,470,000	\$	3,170,000	71%	\$	337,000	
2025	2027	\$ 4,390,000	\$	3,170,000	72%	\$	177,000	
2026	2028	\$ 4,290,000	\$	3,190,000	74%	\$	194,000	
2027	2029	\$ 4,170,000	\$	3,240,000	78%	\$	200,000	
6.00% <sup>1</sup> - NC	PHASE-IN							
2022	2024	\$ 5,017,190	\$	3,192,218	64%	\$	336,924	
2023	2025	\$ 4,930,000	\$	3,140,000	64%	\$	362,000	
2024	2026	\$ 4,850,000	\$	3,130,000	65%	\$	384,000	
2025	2027	\$ 4,750,000	\$	3,160,000	66%	\$	226,000	
2026	2028	\$ 4,630,000	\$	3,200,000	69%	\$	243,000	
2027	2029	\$ 4,490,000	\$	3,250,000	72%	\$	252,000	
5.00% <sup>1</sup> - NO	PHASE-IN							
2022	2024	\$ 5,485,322	\$	3,192,218	58%	\$	388,728	
2023	2025	\$ 5,380,000	\$	3,110,000	58%	\$	414,000	
2024	2026	\$ 5,280,000	\$	3,100,000	59%	\$	436,000	
2025	2027	\$ 5,160,000	\$	3,150,000	61%	\$	279,000	
2026	2028	\$ 5,030,000	\$	3,210,000	64%	\$	296,000	
2027	2029	\$ 4,870,000	\$	3,290,000	67%	\$	305,000	

<sup>&</sup>lt;sup>1</sup> Represents both the interest rate for discounting liabilities and the future investment return assumption on the Market Value of assets.



<sup>&</sup>lt;sup>2</sup> Valuation Assets do not include assets from Surplus divisions, if any.

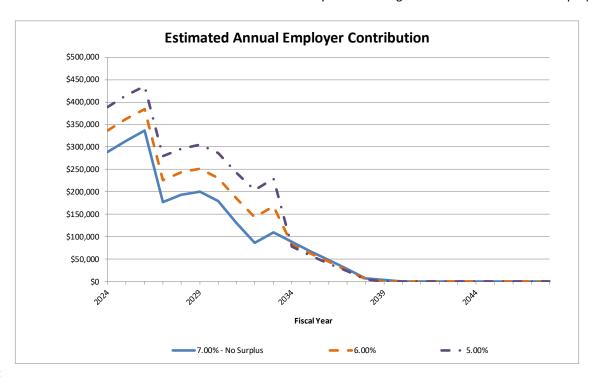
<sup>&</sup>lt;sup>3</sup> All projected contributions are shown with no phase-in.



Notes:

All projected funded percentages are shown with no phase-in.

The green indicator lines have been added at 60% funded and 18 years following the valuation date for PA 202 purposes.



#### Notes:

All projected contributions are shown with no phase-in.



Valuation Year	Fiscal Year	7.00%	6.00%	5.00%
<b>Ending 12/31</b>	Beginning 7/1	No Phase-In	No Phase-In	No Phase-In
2022	2024	No	No	No
2023	2025	02	02	02
2024	2026	02	02	02
2025	2027	No	No	No
2026	2028	No	No	No
2027	2029	No	No	No

This table shows in any given year which division(s) are impacted by the 3 times benefit payout minimum required contribution. If "No" appears in the table, it means none of the divisions are impacted.



Table 1: Employer Contribution Details for the Fiscal Year Beginning July 1, 2024

				Employer Contributions <sup>1</sup>									
					Pay	yment of the	С	omputed	C	omputed			Employee
	Total	Employee	E	mployer	ı	Unfunded	E	mployer	E	mployer	Blended ER	Blended ER	Contribution
	Normal	Contribution		Normal		Accrued	Co	ntribution	Co	ntribution	Rate No	Rate With	Conversion
Division	Cost	Rate		Cost <sup>6</sup>		Liability <sup>4</sup>	No	Phase-In	Wit	:h Phase-In	Phase-In <sup>5</sup>	Phase-In⁵	Factor <sup>2</sup>
Percentage of Payroll													
01 - DPW	0.00%	5.00%		-		-		-		-			
02 - Plc/Disp	0.00%	5.00%		-		-		-		-			
10 - Non Union	0.00%	5.00%		-		-		-		-			
20 - Police Un	13.48%	5.00%		-		_		-		-			
Estimated Monthly Contribution <sup>3</sup>													
01 - DPW			\$	0	\$	11,625	\$	11,625	\$	11,314			
02 - Plc/Disp				0		1,036		1,036		991			
10 - Non Union				0		7,635		7,635		7,470			
20 - Police Un				1,011		2,748		3,759		3,416			
Total Municipality			\$	1,011	\$	23,044	\$	24,055	\$	23,191			
Estimated Annual Contribution <sup>3</sup>		•	\$	12,132	\$	276,528	\$	288,660	\$	278,292			

<sup>&</sup>lt;sup>1</sup> The above employer contribution requirements are in addition to the employee contributions, if any.

Please see the Comments on Asset Smoothing in the Executive Summary of this report.



If employee contributions are increased/decreased by 1.00% of pay, the employer contribution requirement will decrease/increase by the Employee Contribution Conversion Factor. The conversion factor is usually under 1% because employee contributions may be refunded at termination of employment and not used to fund retirement pensions. Employer contributions will all be used to fund pensions.

For divisions that are open to new hires, estimated contributions are based on projected fiscal year payroll. Actual contributions will be based on actual reported monthly pays, and will be different from the above amounts. For divisions that will have no new hires (i.e., closed divisions), invoices will be based on the above dollar amounts which are based on projected fiscal year payroll. See description of Open Divisions and Closed Divisions in the Appendix.

Note that if the overfunding credit is larger than the normal cost, the full credit is shown above but the total contribution requirement is zero. This will cause the displayed normal cost and unfunded accrued liability contributions not to add across.

For linked divisions, the employer will be invoiced the Computed Employer Contribution No Phase-in rate shown above for each linked division (a contribution rate for the open division; a contribution dollar for the closed-but-linked division), unless the employer elects to contribute the Blended Employer Contribution rate shown above, by contacting MERS at 800-767-MERS (6377).

<sup>&</sup>lt;sup>6</sup> For divisions with a negative employer normal cost, employee contributions cover the normal cost and a portion of the payment of any unfunded accrued liability.

## **Table 2: Benefit Provisions**

#### 01 - DPW: Closed to new hires

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	2022 Valuation	2021 Valuation
Benefit Multiplier:	2.25% Multiplier (80% max)	2.25% Multiplier (80% max)
Normal Retirement Age:	60	60
Vesting:	10 years	10 years
Early Retirement (Unreduced):	55/30	55/30
Early Retirement (Reduced):	50/25	50/25
	55/15	55/15
Final Average Compensation:	3 years	3 years
<b>Employee Contributions:</b>	5.00%	5.00%
DC Plan for New Hires:	11/1/2008	11/1/2008
Act 88:	Yes (Adopted 7/21/1998)	Yes (Adopted 7/21/1998)

## 02 - Plc/Disp: Open Division

	2022 Valuation	2021 Valuation
Benefit Multiplier:	2.25% Multiplier (80% max)	2.25% Multiplier (80% max)
Normal Retirement Age:	60	60
Vesting:	10 years	10 years
Early Retirement (Unreduced):	50/25	50/25
Early Retirement (Reduced):	55/15	55/15
Final Average Compensation:	3 years	3 years
Employee Contributions:	5.00%	5.00%
Act 88:	Yes (Adopted 7/21/1998)	Yes (Adopted 7/21/1998)

#### 10 - Non Union: Closed to new hires

	2022 Valuation	2021 Valuation
Benefit Multiplier:	2.25% Multiplier (80% max)	2.25% Multiplier (80% max)
Normal Retirement Age:	60	60
Vesting:	10 years	10 years
Early Retirement (Unreduced):	55/30	55/30
Early Retirement (Reduced):	50/25	50/25
	55/15	55/15
Final Average Compensation:	3 years	3 years
<b>Employee Contributions:</b>	5.00%	5.00%
DC Plan for New Hires:	11/1/2008	11/1/2008
Act 88:	Yes (Adopted 7/21/1998)	Yes (Adopted 7/21/1998)



#### 20 - Police Un: Closed to new hires 2022 Valuation 2021 Valuation 2.25% Multiplier (80% max) **Benefit Multiplier:** 2.25% Multiplier (80% max) **Normal Retirement Age:** 60 60 **Vesting:** 10 years 10 years Early Retirement (Unreduced): 55/25 55/25 Early Retirement (Reduced): 50/25 50/25 55/15 55/15 **Final Average Compensation:** 3 years 3 years **Employee Contributions:** 5.00% 5.00% **DC Plan for New Hires:** 11/1/2008 11/1/2008 Act 88: Yes (Adopted 7/21/1998) Yes (Adopted 7/21/1998)



## **Table 3: Participant Summary**

	202	2 Va	aluation	202	1 V	aluation	2	2022 Valuat	tion
								Average	Average
			Annual			Annual	Average	Benefit	Eligibility
Division	Number		Payroll <sup>1</sup>	Number		Payroll <sup>1</sup>	Age	Service <sup>2</sup>	Service <sup>2</sup>
01 - DPW			,			,	0 -		
Active Employees	0	\$	0	0	\$	0	0.0	0.0	0.0
Vested Former Employees	0	•	0	0	'	0	0.0	0.0	0.0
Retirees and Beneficiaries	10		178,939	10		178,939	73.1		
Pending Refunds	1			1					
02 - Plc/Disp									
Active Employees	0	\$	0	0	\$	0	0.0	0.0	0.0
Vested Former Employees	1		436	1		436	58.7	1.0	19.3
Retirees and Beneficiaries	2		29,070	2		29,070	83.6		
Pending Refunds	0			0					
10 - Non Union									
Active Employees	0	\$	0	0	\$	0	0.0	0.0	0.0
Vested Former Employees	0		0	0		0	0.0	0.0	0.0
Retirees and Beneficiaries	4		102,268	4		102,268	80.7		
Pending Refunds	0			1					
20 - Police Un									
Active Employees	3	\$	199,895	3	\$	192,851	57.7	23.6	23.6
Vested Former Employees	1		11,690	1		11,690	59.8	11.3	11.3
Retirees and Beneficiaries	2		52,663	2		52,663	64.4		
Pending Refunds	1			1					
Total Municipality									
Active Employees	3	\$	199,895	3	\$	192,851	57.7	23.6	23.6
Vested Former Employees	2		12,126	2		12,126	59.3	6.2	15.3
Retirees and Beneficiaries	18		362,940	18		362,940	75.0		
Pending Refunds	<u>2</u>			<u>3</u>					
Total Participants	25			26					

Annual payroll for active employees; annual deferred benefits payable for vested former employees; annual benefits being paid for retirees and beneficiaries.



<sup>&</sup>lt;sup>2</sup> Descriptions can be found under Miscellaneous and Technical Assumptions in the Appendix.

## **Table 4: Reported Assets (Market Value)**

		2022 Va	alua	tion		2021 Va	aluatio	on
	En	nployer and			Eı	mployer and		
Division		Retiree <sup>1</sup>		Employee <sup>2</sup>		Retiree <sup>1</sup>	En	nployee <sup>2</sup>
01 - DPW	\$	905,612	\$	13,232	\$	1,075,408	\$	12,634
02 - Plc/Disp		66,656		752		82,135		718
10 - Non Union		311,599		0		377,860		2,603
20 - Police Un		1,246,287		213,326		1,437,834		194,148
Municipality Total <sup>3</sup>	\$	2,530,154	\$	227,309	\$	2,973,237	\$	210,103
Combined Assets <sup>3</sup>		\$2,75	7,4	63	\$3,183,339			

Reserve for Employer Contributions and Benefit Payments.

The December 31, 2022 valuation assets (actuarial value of assets) are equal to 1.157665 times the reported market value of assets (compared to 0.998523 as of December 31, 2021). Refer to the Appendix for a description of the valuation asset derivation and a detailed calculation of valuation assets.



<sup>&</sup>lt;sup>2</sup> Reserve for Employee Contributions.

Totals may not add due to rounding.

#### **Table 5: Flow of Valuation Assets**

v				Investment				V 1
Year				Income	_	Employee		Valuation
Ended	Employer Co	ntributions	Employee	(Valuation	Benefit	Contribution	Net	Asset
12/31	Required	Additional	Contributions	Assets)	Payments	Refunds	Transfers	Balance
2012	\$ 96,204	\$ 0	\$ 25,802	\$ 119,237	\$ (279,679)	\$ (19,382)	\$ 0	\$ 2,978,121
2013	107,988	0	21,460	159,226	(305,876)	(15,542)	0	2,945,377
2014	107,335	0	16,627	158,039	(318,418)	(110)	0	2,908,850
2015	107,460	179	14,348	127,555	(336,655)	0	0	2,821,737
2016	114,072	0	13,867	132,989	(286,658)	(8,058)	0	2,787,949
2017	175,164	6,696	14,011	163,497	(289,575)	0	0	2,857,742
2018	175,560	11,718	13,571	102,874	(298,323)	0	0	2,863,142
2019	125,022	8,370	12,552	129,861	(303,553)	0	0	2,835,394
2020	153,066	5,022	9,392	209,980	(366,093)	0	0	2,846,761
2021	207,246	1,674	9,642	476,516	(363,201)	0	0	3,178,638
2022	264,522	0	9,995	104,614	(362,940)	(2,611)	0	3,192,218

#### Notes:

Transfers in and out are usually related to the transfer of participants between municipalities, and to employer and employee payments for service credit purchases (if any) that the governing body has approved.

The investment income column reflects the recognized investment income based on Valuation Assets. It does not reflect the market value investment return in any given year.

The Valuation Asset balance includes assets from Surplus divisions, if any.



# Table 6: Actuarial Accrued Liabilities and Valuation Assets as of December 31, 2022

		Actu	arial Accrued Lia			Unfunded		
		Vested						(Overfunded)
	Active	Former	Retirees and	Pending			Percent	Accrued
Division	Employees	Employees	Beneficiaries	Refunds	Total	Valuation Assets	Funded	Liabilities
01 - DPW	\$ 0	\$ 0	\$ 1,708,583	\$ 13,232	\$ 1,721,815	\$ 1,063,713	61.8%	\$ 658,102
02 - Plc/Disp	0	4,732	174,671	0	179,403	78,035	43.5%	101,368
10 - Non Union	0	0	816,163	0	816,163	360,727	44.2%	455,436
20 - Police Un	1,107,605	142,924	633,093	13,172	1,896,794	1,689,743	89.1%	207,051
Total	\$ 1,107,605	\$ 147,656	\$ 3,332,510	\$ 26,404	\$ 4,614,175	\$ 3,192,218	69.2%	\$ 1,421,957

#### Please see the Comments on Asset Smoothing in the Executive Summary of this report.

The December 31, 2022 valuation assets (actuarial value of assets) are equal to 1.157665 times the reported market value of assets. Refer to the Appendix for a description of the valuation asset derivation and a detailed calculation of valuation assets.



**Table 7: Actuarial Accrued Liabilities - Comparative Schedule** 

Valuation Date	Actuarial		Percent	Unfunded (Overfunded) Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
December 31	7 tool ded Eldollity	Tuludiloli / 155Ct5	ranaca	Liabilities
2008	\$ 3,946,549	\$ 3,249,279	82%	\$ 697,270
2009	3,943,132	3,079,721	78%	863,411
2010	4,040,684	3,051,725	76%	988,959
2011	4,153,987	3,035,939	73%	1,118,048
2012	4,090,224	2,978,121	73%	1,112,103
2013	4,183,027	2,945,377	70%	1,237,650
2014	4,113,991	2,908,850	71%	1,205,141
2015	4,306,914	2,821,737	66%	1,485,177
2016	3,969,121	2,787,949	70%	1,181,172
2017	3,960,734	2,857,742	72%	1,102,992
2018	4,021,337	2,863,142	71%	1,158,195
2019	4,261,012	2,835,394	67%	1,425,618
2020	4,488,614	2,846,761	63%	1,641,853
2021	4,623,052	3,178,638	69%	1,444,414
2022	4,614,175	3,192,218	69%	1,421,957

Notes: Actuarial assumptions were revised for the 2008, 2009, 2010, 2011, 2012, 2015, 2019, 2020 and 2021 actuarial valuations.

The Valuation Assets include assets from Surplus divisions, if any.

Years where historical information is not available will be displayed with zero values.

Throughout this report are references to valuation results generated prior to the 2018 valuation date. Results prior to 2018 were received directly from the prior actuary or extracted from the previous valuation system by MERS's technology service provider.



## **Tables 8 and 9: Division-Based Comparative Schedules**

#### **Division 01 - DPW**

Table 8-01: Actuarial Accrued Liabilities - Comparative Schedule

				Unfunded (Overfunded)
Valuation Date December 31	Actuarial Accrued Liability	Valuation Assets	Percent Funded	Accrued Liabilities
2012	\$ 1,813,373	\$ 1,384,612	76%	\$ 428,761
2013	1,815,849	1,353,945	75%	461,904
2014	1,752,832	1,333,116	76%	419,716
2015	1,813,997	1,275,999	70%	537,998
2016	1,787,197	1,205,921	68%	581,276
2017	1,731,984	1,161,230	67%	570,754
2018	1,721,195	1,092,731	63%	628,464
2019	1,733,532	1,033,214	60%	700,318
2020	1,782,848	999,466	56%	783,382
2021	1,787,747	1,086,435	61%	701,312
2022	1,721,815	1,063,713	62%	658,102

 $Notes: \ \ Actuarial \ assumptions \ were \ revised \ for \ the \ 2012, 2015, 2019, 2020 \ and \ 2021 \ actuarial \ valuations.$ 

The percent funded does not reflect valuation assets from Surplus divisions, if any.

Table 9-01: Computed Employer Contributions - Comparative Schedule

	Active Em	ployees	Computed	Employee
Valuation Date	Nousbar	Annual	Employer Contribution <sup>1</sup>	Contribution Rate <sup>2</sup>
December 31	Number	Payroll		Rate
2012	3	\$ 135,205	\$ 3,035	5.00%
2013	2	100,069	\$ 3,252	5.00%
2014	2	97,605	\$ 3,177	5.00%
2015	1	44,615	\$ 4,472	5.00%
2016	1	45,784	\$ 5,302	5.00%
2017	1	46,363	\$ 5,794	5.00%
2018	0	0	\$ 7,222	5.00%
2019	0	0	\$ 9,534	5.00%
2020	0	0	\$ 11,095	5.00%
2021	0	0	\$ 10,898	5.00%
2022	0	0	\$ 11,625	5.00%

<sup>1</sup> For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

Note: The contributions shown in Table 9 reflect the employer contribution requirement without phase-in. If applicable, the current phase-in contribution is shown in Table 1.

See the Benefit Provision History, later in this report, for past benefit provision changes.



<sup>2</sup> For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

Table 8-02: Actuarial Accrued Liabilities - Comparative Schedule

		-		Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2012	\$ 220,523	\$ 211,424	96%	\$ 9,099
2013	216,219	191,483	89%	24,736
2014	209,561	171,663	82%	37,898
2015	215,577	150,292	70%	65,285
2016	208,436	129,392	62%	79,044
2017	201,178	113,137	56%	88,041
2018	191,278	97,977	51%	93,301
2019	187,349	86,533	46%	100,816
2020	192,360	79,819	41%	112,541
2021	187,524	82,731	44%	104,793
2022	179,403	78,035	43%	101,368

Notes: Actuarial assumptions were revised for the 2012, 2015, 2019, 2020 and 2021 actuarial valuations.

The percent funded does not reflect valuation assets from Surplus divisions, if any.

**Table 9-02: Computed Employer Contributions - Comparative Schedule** 

	Active Employees		Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	Contribution <sup>1</sup>	Rate <sup>2</sup>
2012	0	\$ 0	\$ 74	0.00%
2013	0	0	\$ 216	0.00%
2014	0	0	\$ 364	0.00%
2015	0	0	\$ 747	0.00%
2016	0	0	\$ 1,009	2.00%
2017	0	0	\$ 1,320	5.00%
2018	0	0	\$ 1,475	5.00%
2019	0	0	\$ 1,701	5.00%
2020	0	0	\$ 2,001	5.00%
2021	0	0	\$ 2,087	5.00%
2022	0	0	\$ 1,036	5.00%

<sup>1</sup> For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

Note: The contributions shown in Table 9 reflect the employer contribution requirement without phase-in. If applicable, the current phase-in contribution is shown in Table 1.

See the Benefit Provision History, later in this report, for past benefit provision changes.



<sup>2</sup> For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

Table 8-10: Actuarial Accrued Liabilities - Comparative Schedule

				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2012	\$ 1,238,986	\$ 634,546	51%	\$ 604,440
2013	1,262,396	580,979	46%	681,417
2014	1,232,320	501,547	41%	730,773
2015	1,261,091	411,766	33%	849,325
2016	868,238	383,074	44%	485,164
2017	848,574	420,407	50%	428,167
2018	825,164	437,194	53%	387,970
2019	825,942	390,492	47%	435,450
2020	844,712	361,553	43%	483,159
2021	842,101	379,901	45%	462,200
2022	816,163	360,727	44%	455,436

Notes: Actuarial assumptions were revised for the 2012, 2015, 2019, 2020 and 2021 actuarial valuations.

The percent funded does not reflect valuation assets from Surplus divisions, if any.

**Table 9-10: Computed Employer Contributions - Comparative Schedule** 

	Active Employees		Computed	Employee	
Valuation Date December 31	Number	Annual		Employer Contribution <sup>1</sup>	Contribution Rate <sup>2</sup>
		Payroll			
2012	1	\$ 60,	466	\$ 3,839	2.00%
2013	0		0	\$ 4,326	0.00%
2014	0		0	\$ 5,078	0.00%
2015	0		0	\$ 14,312	0.00%
2016	0		0	\$ 2,914	2.00%
2017	0		0	\$ 3,553	5.00%
2018	0		0	\$ 4,441	5.00%
2019	0		0	\$ 5,852	5.00%
2020	0		0	\$ 6,777	5.00%
2021	0		0	\$ 6,984	5.00%
2022	0		0	\$ 7,635	5.00%

<sup>1</sup> For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

Note: The contributions shown in Table 9 reflect the employer contribution requirement without phase-in. If applicable, the current phase-in contribution is shown in Table 1.

See the Benefit Provision History, later in this report, for past benefit provision changes.



<sup>2</sup> For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

Table 8-20: Actuarial Accrued Liabilities - Comparative Schedule

				Unfunded (Overfunded)
Valuation Date December 31	Actuarial Accrued Liability	Valuation Assets	Percent Funded	Accrued Liabilities
2012	\$ 817,342	\$ 747,539	92%	\$ 69,803
2013	888,563	818,970	92%	69,593
2014	919,278	902,524	98%	16,754
2015	1,016,249	983,680	97%	32,569
2016	1,105,250	1,069,562	97%	35,688
2017	1,178,998	1,162,968	99%	16,030
2018	1,283,700	1,235,240	96%	48,460
2019	1,514,189	1,325,155	88%	189,034
2020	1,668,694	1,405,923	84%	262,771
2021	1,805,680	1,629,571	90%	176,109
2022	1,896,794	1,689,743	89%	207,051

Notes: Actuarial assumptions were revised for the 2012, 2015, 2019, 2020 and 2021 actuarial valuations.

The percent funded does not reflect valuation assets from Surplus divisions, if any.

**Table 9-20: Computed Employer Contributions - Comparative Schedule** 

	Active Em	ployees	Computed	Employee
Valuation Date December 31	Number	Annual Payroll	Employer Contribution <sup>1</sup>	Contribution Rate <sup>2</sup>
2012	6	\$ 293,540	\$ 1,553	5.00%
2013	5	278,682	\$ 1,615	5.00%
2014	4	227,030	\$ 984	5.00%
2015	4	223,996	\$ 1,176	5.00%
2016	4	231,558	\$ 1,281	5.00%
2017	4	233,959	\$ 1,059	5.00%
2018	4	244,394	\$ 1,484	5.00%
2019	3	182,199	\$ 3,111	5.00%
2020	3	187,983	\$ 4,016	5.00%
2021	3	192,851	\$ 3,158	5.00%
2022	3	199,895	\$ 3,759	5.00%

<sup>1</sup> For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

Note: The contributions shown in Table 9 reflect the employer contribution requirement without phase-in. If applicable, the current phase-in contribution is shown in Table 1.

See the Benefit Provision History, later in this report, for past benefit provision changes.



<sup>2</sup> For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

## **Table 10: Division-Based Layered Amortization Schedule**

#### **Division 01 - DPW**

**Table 10-01: Layered Amortization Schedule** 

					Amounts for Fiscal Year Beginning 7/1/2024				<b>′</b> 2024
				Original			Remaining	An	nual
	Date	Origina	l	Amortization	Out	standing	Amortization	Amor	tization
Type of UAL	Established	Balance	1	Period <sup>2</sup>	UAL	Balance <sup>3</sup>	Period <sup>2</sup>	Pay	ment
Initial	12/31/2015	\$ 537	,998	14	\$	263,686	3	\$	94,392
(Gain)/Loss	12/31/2016	38	,535	12		21,231	3		7,596
(Gain)/Loss	12/31/2017	(11	,155)	10		(8,058)	5		(1,800)
(Gain)/Loss	12/31/2018	71	,247	10		58,436	6		11,052
(Gain)/Loss	12/31/2019	42	,140	10		37,946	7		6,264
Assumption	12/31/2019	47	,648	10		39,897	7		6,588
Experience	12/31/2020	111	.,008	10		108,778	8		16,008
Experience	12/31/2021	(38	,899)	10		(40,630)	9		(5,412)
Experience	12/31/2022	35	,589	10		39,391	10		4,812
Total		·			\$	520,677	·	\$	139,500

<sup>&</sup>lt;sup>1</sup> For each type of UAL (layer), this is the original balance as of the date the layer was established.

The unfunded accrued liability (UAL) as of December 31, 2022 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2022 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



<sup>&</sup>lt;sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>&</sup>lt;sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

**Table 10-02: Layered Amortization Schedule** 

				Amounts for Fiscal Year Beginning 7/1/2024			
			Original		Remaining	Annı	ual
	Date	Original	Amortization	Outstanding	Amortization	Amortiz	ation
Type of UAL	Established	Balance <sup>1</sup>	Period <sup>2</sup>	UAL Balance <sup>3</sup>	Period <sup>2</sup>	Paym	ent
(Gain)/Loss	12/31/2016	\$ 12,299	10	\$ 7,498	4	\$	2,052
(Gain)/Loss	12/31/2017	9,753	10	7,042	5		1,572
(Gain)/Loss	12/31/2018	9,286	10	7,616	6		1,440
(Gain)/Loss	12/31/2019	11,302	10	10,172	7		1,680
Assumption	12/31/2019	3,518	10	2,731	7		456
Experience	12/31/2020	21,677	10	21,240	8		3,132
Experience	12/31/2021	3,286	10	3,432	9		456
Experience	12/31/2022	12,191	10	13,493	10		1,644
Total				\$ 73,224		\$	12,432

<sup>&</sup>lt;sup>1</sup> For each type of UAL (layer), this is the original balance as of the date the layer was established.

The unfunded accrued liability (UAL) as of December 31, 2022 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2022 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



<sup>&</sup>lt;sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>&</sup>lt;sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

**Table 10-10: Layered Amortization Schedule** 

					Amounts for Fiscal Year Beginning 7/1/2024				/2024
				Original			Remaining	A	nnual
	Date	0	riginal	Amortization	Out	standing	Amortization	Amo	rtization
Type of UAL	Established	Ва	alance <sup>1</sup>	Period <sup>2</sup>	UAL	Balance <sup>3</sup>	Period <sup>2</sup>	Pa	yment
Initial	12/31/2015	\$	849,325	14	\$	368,012	3	\$	131,736
(Gain)/Loss	12/31/2016		(371,833)	12		(204,886)	3		(73,344)
(Gain)/Loss	12/31/2017		25,111	10		18,137	5		4,044
(Gain)/Loss	12/31/2018		34,989	10		28,694	6		5,424
(Gain)/Loss	12/31/2019		36,672	10		33,030	7		5,460
Assumption	12/31/2019		21,160	10		17,137	7		2,832
Experience	12/31/2020		65,315	10		64,006	8		9,420
Experience	12/31/2021		5,406	10		5,644	9		756
Experience	12/31/2022		39,183	10		43,368	10		5,292
Total					\$	373,142		\$	91,620

<sup>&</sup>lt;sup>1</sup> For each type of UAL (layer), this is the original balance as of the date the layer was established.

The unfunded accrued liability (UAL) as of December 31, 2022 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2022 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



<sup>&</sup>lt;sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>&</sup>lt;sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

**Table 10-20: Layered Amortization Schedule** 

				Amounts for Fiscal Year Beginning 7/1/2024			
			Original		Remaining	Annua	al
	Date	Original	Amortization	Outstanding	Amortization	Amortiza	tion
Type of UAL	Established	Balance <sup>1</sup>	Period <sup>2</sup>	UAL Balance <sup>3</sup>	Period <sup>2</sup>	Payme	nt
Initial	12/31/2015	\$ 32,569	14	\$ 15,600	3	\$	5,580
(Gain)/Loss	12/31/2016	4,926	12	2,703	3		972
(Gain)/Loss	12/31/2017	(21,238)	10	(15,343)	5		(3,420)
(Gain)/Loss	12/31/2018	34,774	10	28,515	6		5,400
(Gain)/Loss	12/31/2019	91,580	10	82,480	7		13,620
Assumption	12/31/2019	48,582	10	43,060	7		7,116
Experience	12/31/2020	64,084	10	62,792	8		9,240
Experience	12/31/2021	(89,803)	10	(93,801)	9	(	12,492)
Experience	12/31/2022	51,541	10	57,046	10		6,960
Total				\$ 183,052		\$	32,976

<sup>&</sup>lt;sup>1</sup> For each type of UAL (layer), this is the original balance as of the date the layer was established.

The unfunded accrued liability (UAL) as of December 31, 2022 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2022 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



<sup>&</sup>lt;sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>&</sup>lt;sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

#### **GASB Statement No. 68 Information**

The following information has been prepared to provide some of the information necessary to complete GASB Statement No. 68 disclosures. GASB Statement No. 68 is effective for fiscal years beginning after June 15, 2014. Additional resources, including an Implementation Guide, are available at <a href="http://www.mersofmich.com/">http://www.mersofmich.com/</a>.

Actuarial Valuation Date:  Measurement Date of the Total Pension Liability (TPL):		12/31/2022 12/31/2022
At 12/31/2022, the following employees were covered by the benefit terms: Inactive employees or beneficiaries currently receiving benefits: Inactive employees entitled to but not yet receiving benefits (including refunds): Active employees:		18 4 <u>3</u> 25
Total Pension Liability as of 12/31/2021 measurement date:	\$	4,529,050
Total Pension Liability as of 12/31/2022 measurement date:	\$	4,522,193
Service Cost for the year ending on the 12/31/2022 measurement date:	\$	25,527
Change in the Total Pension Liability due to:  - Benefit changes¹:  - Differences between expected and actual experience²:  - Changes in assumptions²:	\$ \$ \$	0 17,137 0
Average expected remaining service lives of all employees (active and inactive):		0
<sup>1</sup> A change in liability due to benefit changes is immediately recognized when calculating pension expense for the ye <sup>2</sup> Changes in liability due to differences between actual and expected experience, and changes in assumptions, are recognized in pension expense over the average remaining service lives of all employees.	ar.	
Covered employee payroll (Needed for Required Supplementary Information):	\$	199,895
Note: Covered employee payroll may differ from the GASB Statement No. 68 definition.		
Sensitivity of the Net Pension Liability to changes in the discount rate:		
1% Decrease Current Discount (6.25%) Rate (7.25%) Change in Net Pension Liability as of 12/31/2022: \$ 388,636 \$ 0	\$	1% Increase (8.25%) (337,474)

Note: The current discount rate shown for GASB Statement No. 68 purposes is higher than the MERS assumed rate of return. This is because for GASB Statement No. 68 purposes, the discount rate must be gross of administrative expenses, whereas for funding purposes it is net of administrative expenses.



## **Benefit Provision History**

The following benefit provision history is provided by MERS. Any corrections to this history or discrepancies between this information and information displayed elsewhere in the valuation report should be reported to MERS. All provisions are listed by date of adoption.

01 - DPW	
12/1/2020	Non-Accelerated Amortization
12/31/2018	Accelerated to 5-year Amortization
12/1/2016	Service Credit Purchase Estimates - Yes
11/1/2008	DC Adoption Date 11-01-2008
11/1/2001	Benefit B-3 (80% max)
11/1/2001	Benefit F55 (With 30 Years of Service)
11/1/2001	Member Contribution Rate 5.00%
7/21/1998	Covered by Act 88
3/21/1997	Benefit FAC-3 (3 Year Final Average Compensation)
2/26/1996	Day of work defined as 8 Hours a Day for All employees.
2/26/1996	Exclude Temporary Employees
1/1/1994	E 2% COLA Adopted (01/01/1994)
1/1/1984	Benefit C-2/Base B-1 (No Max)
7/1/1983	Member Contribution Rate 2.00%
7/1/1970	Benefit FAC-5 (5 Year Final Average Compensation)
7/1/1970	10 Year Vesting
7/1/1970	Benefit C (Old) (No Max)
7/1/1970	Member Contribution Rate 3.00% Under \$4,200.00 - Then 5.00%
7/1/1970	Fiscal Month - July
	Defined Benefit Normal Retirement Age - 60
	Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years
02 - Plc/Disp	
12/1/2020	Non-Accelerated Amortization
12/31/2018	Accelerated to 5-year Amortization
12/1/2016	Service Credit Purchase Estimates - Yes
12/1/2005	Participant Contribution Rate 5%
7/1/1999	Benefit F50 (With 25 Years of Service)
7/21/1998	Covered by Act 88
2/26/1996	Day of work defined as 8 Hours a Day for All employees.
2/26/1996	Exclude Temporary Employees
7/1/1995	Benefit FAC-3 (3 Year Final Average Compensation)
7/1/1995	Benefit B-3 (80% max)
7/1/1995	Benefit F55 (With 25 Years of Service)
1/1/1994	E 2% COLA Adopted (01/01/1994)
1/1/1984	Benefit C-2/Base B-1 (No Max)
7/1/1983	Member Contribution Rate 2.00%
_ / ,	



7/1/1970

7/1/1970

7/1/1970

7/1/1970 7/1/1970 Benefit FAC-5 (5 Year Final Average Compensation)

Member Contribution Rate 3.00% Under \$4,200.00 - Then 5.00%

10 Year Vesting

Fiscal Month - July

Benefit C (Old) (No Max)

#### 02 - Plc/Disp

Defined Benefit Normal Retirement Age - 60

Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years

#### 10 - Non Union

12/1/2020	Non-Accelerated Amortization
12/31/2018	Accelerated to 5-year Amortization
12/1/2016	Service Credit Purchase Estimates - Yes
11/1/2008	DC Adoption Date 11-01-2008
12/1/2005	Participant Contribution Rate 5%
4/1/2004	Benefit F55 (With 30 Years of Service)
7/21/1998	Covered by Act 88
2/26/1996	Exclude Temporary Employees
8/1/1994	Benefit FAC-3 (3 Year Final Average Compensation)
8/1/1994	10 Year Vesting
8/1/1994	Benefit B-3 (80% max)
8/1/1994	Member Contribution Rate 2.00%
7/1/1970	Fiscal Month - July
	Defined Benefit Normal Retirement Age - 60
	Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years

#### 20 - Police Un

12/1/2020	Non-Accelerated Amortization
12/31/2018	Accelerated to 5-year Amortization
12/1/2016	Service Credit Purchase Estimates - Yes
11/1/2008	DC Adoption Date 11-01-2008
7/1/2005	Member Contribution Rate 5.00%
9/1/2002	Benefit FAC-3 (3 Year Final Average Compensation)
9/1/2002	10 Year Vesting
9/1/2002	Benefit B-3 (80% max)
9/1/2002	Benefit F55 (With 25 Years of Service)
9/1/2002	Member Contribution Rate 2.00%
7/21/1998	Covered by Act 88
7/1/1970	Fiscal Month - July
	Defined Benefit Normal Retirement Age - 60
	Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years



# Plan Provisions, Actuarial Assumptions, and Actuarial Funding Method

Details on MERS plan provisions, actuarial assumptions, and actuarial methodology can be found in the Appendix. Some actuarial assumptions are specific to this municipality and its divisions. These are listed below.

#### **Increase in Final Average Compensation**

Division	FAC Increase Assumption
All Divisions	3.00%

#### **Miscellaneous and Technical Assumptions**

Loads - None.

Amortization Policy for Closed Not Linked Divisions: The default funding policy for closed not linked divisions, including open divisions with zero active members, is to follow a non-accelerated amortization, where each closed period decreases by one year each year until the period is exhausted. In select instances, closed not linked division(s) may follow an accelerated amortization policy.



#### **Risk Commentary**

Determination of the accrued liability, the employer contribution, and the funded ratio requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability, the actuarially determined contribution and the funded ratio that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

- Investment Risk actual investment returns may differ from the expected returns;
- Asset/Liability Mismatch changes in asset values may not match changes in liabilities, thereby altering
  the gap between the accrued liability and assets and consequently altering the funded status and
  contribution requirements;
- Salary and Payroll Risk actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- **Longevity Risk** members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
- Other Demographic Risks members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.



#### PLAN MATURITY MEASURES

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	12/31/2022	12/31/2021	12/31/2020	12/31/2019	12/31/2018
1. Ratio of the market value of assets to total payroll	13.8	16.5	15.6	15.4	10.7
2. Ratio of actuarial accrued liability to payroll	23.1	24.0	23.9	23.4	16.5
3. Ratio of actives to retirees and beneficiaries	0.2	0.2	0.2	0.2	0.3
4. Ratio of market value of assets to benefit payments	7.5	8.8	8.0	9.2	8.8
5. Ratio of net cash flow to market value of assets (boy)	-2.9%	-4.9%	-7.1%	-6.0%	-3.4%

#### RATIO OF MARKET VALUE OF ASSETS TO TOTAL PAYROLL

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5% different than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

#### RATIO OF ACTUARIAL ACCRUED LIABILITY TO PAYROLL

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

#### RATIO OF ACTIVES TO RETIREES AND BENEFICIARIES

A young plan with many active members and few retirees will have a high ratio of actives to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A supermature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

#### RATIO OF MARKET VALUE OF ASSETS TO BENEFIT PAYMENTS

The MERS' Actuarial Policy requires a total minimum contribution equal to the excess (if any) of three times the expected annual benefit payments over the projected market value of assets as of the participating municipality or court's Fiscal Year for which the contribution applies. The ratio of market value of assets to benefit payments as of the valuation date provides an indication of whether the division is at risk for triggering the minimum contribution rule in the near term. If the division triggers this minimum contribution rule, the required employer contributions could increase dramatically relative to previous valuations.

#### RATIO OF NET CASH FLOW TO MARKET VALUE OF ASSETS

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.



### **State Reporting**

The following information has been prepared to provide some of the information necessary to complete the Public Act 202 pension reporting requirements for the State of Michigan's Local Government Retirement System Annual Report (Form No. 5572). Additional resources are available at <a href="https://www.mersofmich.com">www.mersofmich.com</a> and on the State <a href="https://www.mersofmich.com">website</a>.

Form 5572		- H
Line Reference	Description	Result
10	Membership as of December 31, 2022	
11	Indicate number of active members	3
12	Indicate number of inactive members (excluding pending refunds)	2
13	Indicate number of retirees and beneficiaries	18
14	Investment Performance for Calendar Year Ending December 31, 2022 <sup>1</sup>	
15	Enter actual rate of return - prior 1-year period	(10.37)%
16	Enter actual rate of return - prior 5-year period	4.95%
17	Enter actual rate of return - prior 10-year period	6.79%
18	Actuarial Assumptions	
19	Actuarial assumed rate of investment return <sup>2</sup>	7.00%
20	Amortization method utilized for funding the system's unfunded actuarial accrued liability, if any	Level Percent
21	Amortization period utilized for funding the system's unfunded actuarial accrued liability, if any <sup>3</sup>	10
22	Is each division within the system closed to new employees? <sup>4</sup>	Yes
23	Uniform Assumptions	
24	Enter retirement pension system's actuarial value of assets using uniform assumptions	\$2,978,697
25	Enter retirement pension system's actuarial accrued liabilities using uniform assumptions <sup>5</sup>	\$4,670,959
27	Actuarially Determined Contribution (ADC) using uniform assumptions, Fiscal Year Ending June 30, 2023	\$182,028

<sup>1.</sup> The Municipal Employees' Retirement System's investment performance has been provided to GRS from MERS Investment Staff and is included here for reporting purposes. The investment performance figures reported are net of investment expenses on a rolling calendar year basis for the previous 1-, 5-, and 10-year periods as required under PA 530.



<sup>&</sup>lt;sup>2.</sup> Net of administrative and investment expenses.

<sup>3.</sup> Populated with the longest amortization period remaining in the amortization schedule, across all divisions in the plan. This is when each division and the plan in total is expected to reach 100% funded if all assumptions are met.

<sup>4.</sup> If all divisions within the employer are closed, "yes." If at least one division is open (including shadow divisions), "no."

<sup>5.</sup> Line 25 actuarial accrued liability is determined under PA 202 uniform assumptions which differ from the valuation assumptions. In particular, the assumed rate of return for PA 202 purposes is 6.85%.